

Recommendation 2311 (2026)¹

Towards coherent policies on veterans in Europe

Parliamentary Assembly

1. Referring to its [Resolution 2671 \(2026\)](#) “Towards coherent policies on veterans in Europe”, the Parliamentary Assembly recommends that the Committee of Ministers:

1.1. draw up a recommendation on the rights and well-being of veterans, aligned with the European Convention on Human Rights (ETS No. 5) and the European Social Charter (revised) (ETS No. 163) which will be the first European text to set out common human rights standards for veterans. This recommendation should include guidance on veteran mental health, employment and career transition for veterans and combat-related disabilities, and should be developed in collaboration with the relevant international organisations and bodies, such as the World Health Organization, the International Labour Organization, the Organisation for Economic Co-operation and Development, the European Union, and the Committee on the Rights of Persons with Disabilities of the United Nations;

1.2. prioritise and develop, in the next Council of Europe Action Plan “Democratic Security for Ukraine”, specific actions towards veterans, through support to Ukraine in building and sustaining a veteran policy across employment, healthcare, housing, education, social policies, recognising coherent veteran support as a contribution to social cohesion, democratic stability and the protection of human rights, including by considering ways to strengthen the Council of Europe's presence in Ukraine and dedicated capacity in Ukraine, in order to support Ukraine in collecting, analysing and sharing lessons learned and good practices, with a view to share them with other Council of Europe's member States, and in co-ordinating the support and efforts of the Organisation's member States.

1. *Assembly debate* on 29 September 2026 (31st sitting) (see [Doc. 16473](#), report of the Committee on Social Affairs, Health and Sustainable Development, rapporteur: Ms Lesia Zaburanna). *Text adopted by the Assembly* on 29 September 2026 (31st sitting).

Provisional version subject to editorial review.

