



**Doc. 15506 – Compendium of written amendments**  
26/04/2022

**(Final version)**

## **Consequences of the Russian Federation's continued aggression against Ukraine: role and response of the Council of Europe**

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## A. Draft Resolution

1. The Parliamentary Assembly confirms, in the strongest terms, its condemnation of the Russian Federation's aggression against Ukraine and stands in solidarity with Ukraine and the Ukrainian people, reaffirming its unwavering support for the sovereignty, independence and territorial integrity of Ukraine within its internationally recognised borders.
2. Recalling that the Russian Federation's aggression against Ukraine is a serious violation of international law and a serious breach of the Council of Europe Statute (ETS No. 1), the Assembly welcomes the decision of the Committee of Ministers to exclude the Russian Federation from membership in the Council of Europe, in line with the unanimous position expressed by the Assembly in its Opinion 300 (2022), which it fully reiterates in all its recommendations.
3. Recalling the United Nations General Assembly Resolution of 2 March 2022 on the Russian Aggression against Ukraine and Resolution of 24 March 2022 on Humanitarian Consequences of the Aggression against Ukraine, the Assembly welcomes the United Nations General Assembly Resolution of 7 April 2022 on Suspension of the Rights of Membership of the Russian Federation in the Human Rights Council.
4. The Russian Federation's aggression against Ukraine is an act of unprecedented gravity in itself and because of its far-reaching consequences: it is provoking the direst humanitarian crisis in Europe, with the largest number of casualties, the largest internal and external displacement experienced since the Second World War.

### Amendment 4

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 1, replace the words "The Parliamentary Assembly confirms, in the strongest terms, its condemnation" with the following words:*

*"The Assembly confirms its condemnation in the strongest terms".*

### Amendment 5

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, at the end of paragraph 4, insert the following words:*

*", and food security issues for other regions of the world."*

### Amendment 6

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, after paragraph 4, insert the following paragraph:*

*"The Assembly is alarmed and concerned by the destructive consequences of the Russian war against Ukraine for food security, in particular for food supply chains which are destroyed or interrupted, and calls upon all the States to take active measures to help Ukraine to deliver already stocked grain and other agricultural*

*production from Ukrainian ports blocked and destroyed by Russian armed forces by seaways to its final destination in order to ensure food security for all regions of the world and to avoid a food price crisis in the world."*

5. The Assembly is alarmed at the mounting evidence of atrocities committed by Russian armed forces in the context of war of aggression, often targeting the most vulnerable, and expresses its full support for all efforts aimed at investigating violations by the Russian Federation of international human rights and international humanitarian law and other international crimes, including crimes against humanity and genocide, and ensuring the accountability of the aggressor.

**Amendment 7**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 5, after the words "other international crimes, including" insert the following words:*

*"war crimes,".*

6. The consequences of the Russian Federation's aggression go beyond Ukraine and are being felt worldwide. At geopolitical level, the unleashing of a war of aggression by a Permanent Member of the United Nations Security Council poses a challenge to global governance, undermining the multilateral system aimed at maintaining peace and security.

7. The Assembly considers that the international community must take decisive action to defend the democratic world order in response to the attack undertaken against it by the Russian Federation and Belarus and that the European Union, the United Kingdom and the United States of America have a particular responsibility for Europe's security, including the future of Ukraine.

**Amendment 25**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 7, after the words "the United Kingdom" insert the following words:*

*", all countries of the Council of Europe"*

**Sub-amendment 1 to amendment 25**

**Tabled by the Committee on Political Affairs and Democracy**

*In amendment 25, replace the word "after" with the following word:*

*"delete"*

8. The Russian Federation's war of aggression is aggravating the economic downturn due to the Covid-19 pandemic, leading to a steep rise of energy costs and food insecurity, which could result in further political destabilisation in some regions and affect populations already afflicted by famine.

9. The Russian Federation's war of aggression is also a major security challenge, and the risks of an escalation or enlargement of the conflict cannot be excluded. A new dividing line is back on the map of Europe, drawn by the Russian authorities with their rhetoric and deeds, and

European States are increasing their defence capabilities to protect themselves in this new hostile environment.

10. In the face of this unprecedented attack on peace and security, international law and the most basic values which are the foundation of the Council of Europe, the Assembly makes a strong call for unity in supporting Ukraine and exerting maximum pressure on the Russian Federation to cease its aggression. It is not only the magnitude of the current challenge but also the Council of Europe and its member States' response to it which will shape the future of European history.

**Amendment 8**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 10, first sentence, after the words "peace and security", insert the following words:*

*", rules-based international order".*

**Amendment 26**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 10, first sentence, after the words "exerting maximum pressure" insert the following words:*

*"with sanctions and military assistance".*

**Amendment 9**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 10, first sentence, after the words "cease its aggression", insert the following words:*

*"immediately and unconditionally".*

11. In light of these considerations, the Assembly calls on Council of Europe member States to:

- 11.1. step up assistance for Ukraine, directly and contributing to the humanitarian appeals for funding that have been launched by multilateral organisations;

- 11.2. consider increasing their assistance to Ukraine in its efforts to strengthen the protection of its territory, including its airspace, in order to reduce the severe human cost, attacks on civilian population, civilian targets, notably hospitals, maternity wards, medical facilities and civilian

**Amendment 27**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 11.1, after the words "step up" insert the following words:*

*"civil and military".*

**Amendment 28**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn**

infrastructure and the tragic humanitarian consequences of the Russian Federation's ongoing war of aggression;

**MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 11.2, replace the words "consider increasing their" with the following words:*

*"increase their military".*

**Amendment 21**

**Tabled by Ms Lesia VASYLENKO, Ms Yevheniia KRAVCHUK, Ms Larysa BILOZIR, Mr Arminas LYDEKA, Mr Iulian BULAI, Ms Krista BAUMANE, Ms Yuliia OVCHYNNYKOVA, Ms Nicole TRISSE, Mr Claude KERN, Mr Kim VALENTIN, Mr Eerik-Niiles KROSS, Mr Gusty GRAAS, Ms Nerea AHEDO, Ms Fiona O'LOUGHLIN, Mr Jean-Pierre GRIN, Ms Mariia MEZENTSEVA-FEDORENKO, Mr Joseph O'REILLY, Mr Jan LACINA, Ms Michaela ŠEBELOVÁ, Ms Inese LĪBIŅA-EGNERE, Ms Karin BROUWERS, Ms Annicka ENGBLOM**

*In the draft resolution, after paragraph 11.2, insert the following paragraph:*

*"stop any supplying of weapons, components for Russian military industry and dual-use goods; and sanction all third States who try to circumvent embargo;"*

**Amendment 29**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Dmytro NATALUKHA**

*In the draft resolution, after paragraph 11.2, insert the following paragraph:*

*"set up in each member State facilities for the repair of any damaged Ukrainian equipment necessary for Ukraine maintaining its resistance against the Russian war;"*

- 11.3. step up solidarity with Council of Europe member States which have received large numbers of people fleeing Ukraine due to Russian Federation's continued aggression;
- 11.4. establish schemes to facilitate access to their territories and grant protection status to persons fleeing Ukraine, due to Russian Federation's continued aggression, including by implementing, where applicable, the European Union's temporary protection directive;
- 11.5. avoid discrimination against people fleeing Ukraine, due to Russian Federation's continued aggression, on any grounds, in particular ethnicity and national origin, while taking into account the needs of vulnerable groups, including children, victims of gender-based violence or trauma, persons with disabilities and the elderly;

**Amendment 23**

**Tabled by Ms Margreet De BOER, Ms Azadeh ROJHAN, Ms Carina OHLSSON, Mr Stefan SCHENNACH, Ms Ada MARRA, Ms Marina CAROBBIO GUSCETTI, Ms Lise CHRISTOFFERSEN, Mr Even ERIKSEN, Ms Lise SELNES, Mr Boriss CILEVIČS, Ms Petra**

- 11.6. raise awareness, amongst persons fleeing Ukraine, due to Russian Federation's continued aggression, of the risks relating to trafficking and exploitation; take firm action notably through the civil society actors to prevent and punish trafficking and exploitation and protect victims;
- 11.7. set up assistance and protection programmes to cater for the needs of separated children and unaccompanied minors fleeing Ukraine, due to the Russian Federation's continued aggression;
- 11.8. support and encourage activities aimed at providing support from the professional communities of Europeans towards the professional communities of Ukrainians, notably judges, prosecutors, advocates, and others;
- 11.9. support activities aimed at promoting solidarity with Ukrainian municipalities, such as twinning programmes between cities and other initiatives supported by the Congress of Local and Regional Authorities;
- 11.10. where applicable, make full use of the resources made available through the European Union Technical Support Instrument to set up assistance programmes for people fleeing Ukraine, due to Russian Federation's continued aggression, and consider asking for the Council of Europe's support in the elaboration and implementation of such programmes;
- 11.11. continue to exert pressure on the Russian Federation to cease the hostilities, withdraw its troops from the sovereign territory of Ukraine and comply with international law as well as the investigations carried out

**BAYR, Ms Thórhildur Sunna ÆVARSDÓTTIR, Ms Zita GURMAI, Mr Rasmus NORDQVIST, Mr Mogens JENSEN, Mr Lars Aslan RASMUSSEN, Mr Pierre-Alain FRIDEZ**

*In the draft resolution, after paragraph 11.5, insert the following paragraph:*

*"guarantee that refugees and victims of war crimes have access to adequate counselling and health care, including abortion care for victims of rape;"*

**Sub-amendment 1 to amendment 23  
Tabled by the Committee on Political Affairs and Democracy**

*In amendment 23, replace the word "refugees" with the following words:*

*"displaced persons"*

**Amendment 30**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Ms Rita TAMASUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Mr Dmytro NATALUKHA**

*In the draft resolution, after paragraph 11.7, insert the following paragraph:*

*"supply field hospitals and medical equipment to assist all injured Ukrainians and encourage medical staff to volunteer to work in Ukraine;"*

**Amendment 10**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriána ÁBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms**

in order to establish accountability for violations of international human rights law, humanitarian law and other international crimes;

11.12. continue to exert pressure on the Russian Federation until the full withdrawal of its troops from the sovereign territories not only of Ukraine, but also Georgia, Republic of Moldova and Belarus and until the holding of transparent and fair elections in the Russian Federation and Belarus in line with international standards;

11.13. to the extent that their courts have such jurisdiction, make use of their universal jurisdiction to investigate and prosecute alleged violations of international human rights law, humanitarian law and other international crimes committed on the territory of Ukraine in the context of the current war;

11.14. support the investigations and proceedings that have been set up by the International Criminal Court, the International Court of Justice and the Commission of Inquiry on Ukraine set up by the Human Rights Council as well as the work of the Prosecutor General of Ukraine aimed at ensuring accountability for violations of international human rights law, humanitarian law and other international crimes;

**Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ,  
Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 11.11, replace the words "sovereign territory of Ukraine" with the following words:*

*"entire territory of the sovereign Ukraine".*

**Amendment 11**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 11.13, replace the words "the current war" with the following words:*

*"Russia's war in Ukraine committed by the political and military leadership of the Russian Federation".*

**Amendment 31**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Ms Rita TAMAŠUNIENĖ, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, after paragraph 11.13, insert the following paragraph:*

*"urgently set up a tribunal to investigate the reports that France and Germany supplied illegally and in breach of international law €300 millions of military equipment to Russia after the 2014 Crimea arms embargo;"*

**Amendment 39**

**Tabled by Ms Petra BAYR, Ms Zita GURMAI, Ms Ingjerd Schie SCHOU, Mr Reinhold LOPATKA, Mr Momodou Malcolm JALLOW, Ms Laura CASTEL**

*In the draft resolution, after paragraph 11.14, insert the following paragraph:*

*"support the gathering of evidence on the ground to be used in investigations, in particular concerning sexual violence, which requires swift and specific action (photographic evidence, DNA conservation, etc.);"*

- 11.15. urgently set up an ad hoc international criminal tribunal to investigate and prosecute the crime of aggression committed by the political and military leadership of the Russian Federation and provide the necessary financial support;
- 11.16. take leadership in supporting the organisation of a 4th Summit of Heads of State and Government of Council of Europe member States to reaffirm the values of democracy, human rights, and the rule of law and elaborate a new vision for the Organisation, in the context of the European multilateral architecture;
- 11.17. show their continued trust in the Council of Europe by ensuring that it has the necessary budgetary and extra-budgetary resources to support Ukraine as a matter of urgency, fully carry out its mandate and strengthen its overall operational capacity.
12. The Assembly supports efforts to establish the Ukraine Solidarity Trust Fund to rebuild Ukraine after the war of aggression, to initiate a large-scale investment programme and to restore the country's growth potential, and calls on Council of Europe member States to support it.
13. Furthermore, the Assembly calls on the Russian Federation to:
  - 13.1. cease hostilities against Ukraine and immediately, completely and unconditionally withdraw its occupation forces, including its military and proxies, from the territory of Ukraine within its internationally recognised borders;
  - 13.2. comply strictly with its obligations under international law, international human rights and international humanitarian law;
  - 13.3. refrain, in all circumstances, from attacks against civilians, including indiscriminate attacks against populated areas, targeted killings and abductions, rape and sexual violence, and investigate all allegations;
  - 13.4. immediately release and reinstate all mayors and local representatives who have been kidnapped, and release activists, journalists and other abducted civilians;
  - 13.5. ensure the safety of journalists and the full respect for freedom of expression and association, media freedoms and access to the internet, in accordance with international legal obligations;
  - 13.6. ensure the opening of and respect for humanitarian corridors to allow the evacuation of civilians to safe regions within Ukraine or safe countries outside Ukraine

**Amendment 12**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIĶIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 13.1, replace the words "cease hostilities against Ukraine and immediately" with the following words:*

*"cease its aggression against Ukraine immediately and unconditionally, and".*

**Amendment 13**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIĶIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms**

and refrain from forcibly evacuating or displacing civilians towards the Russian Federation;

**Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ,  
Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 13.6, after the words "humanitarian corridors", insert the following words:*

*"and safe pathways".*

**Amendment 14**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 13.6, delete the words:*

*"evacuating or".*

- 13.7. comply with the interim measures indicated by the European Court of Human Rights and the International Court of Justice;
- 13.8. co-operate with the investigations and proceedings that have been set up by the International Criminal Court, the International Court of Justice and the Commission of Inquiry on Ukraine set up by the Human Rights Council;
- 13.9. ensure the safety and security of Ukraine's nuclear facilities, including by refraining from making them the target of any military activity, and co-operate fully with the International Atomic Energy Agency.

**Amendment 15**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, replace paragraph 13.9 with the following paragraph:*

*"fully withdraw from all Ukraine's nuclear facilities, stop and refrain from making them the target of any military activity, and co-operate fully with the International Atomic Energy Agency to ensure the safety and security of nuclear facilities."*

- 14. Recalling the importance of the European multilateral architecture in preserving peace and stability in Europe, the Assembly commends the European Union for its leadership role during the current crisis and calls on the European Union to:

**Amendment 32**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 14, replace the words "the European Union for its leadership role during the current crisis and calls on the European Union to", with the following words:*

*"the European Union and NATO, the United States of America and the United Kingdom for*

- 14.1. continue to exert pressure on the Russian Federation to cease the hostilities, through all the means at its disposal, notably through further strengthening of the economic sanctions already imposed and seeking new sanctions against the Russian Federation and its state-controlled or directly and indirectly managed entities, as well as individuals, ensuring that the freezing and seizing of property is undertaken;
- 14.2. support the initiatives aimed at establishing accountability of the Russian Federation under the international law, international human rights law and the international criminal law, notably the investigations launched by the Prosecutor of the International Criminal Court and the European Union member States, as well as establishment of the ad hoc tribunal to investigate and prosecute the crime of aggression;
- 14.3. seek to sever energy dependency on the Russian Federation while accelerating energy transition and at the same time exploring alternatives to energy imports from the Russian Federation;
- 14.4. adapt its cohesion policy rules to facilitate the rapid roll out of funding to help member States that host Ukrainians seeking temporary protection in the European Union;
- 14.5. take into account the geopolitical and security perspective in the context of its enlargement policy and seek to rely more extensively on the Council of Europe to assist candidates and potential candidates meet the criteria for EU membership;
- 14.6. step up its efforts to combat propaganda and disinformation, to counteract the destabilisation campaigns within the European Union and prevent their potential negative consequences.
15. Regretting the non-renewal of the Special Monitoring Mission to Ukraine of the Organization for Security and Co-operation in Europe, the Assembly reiterates the pivotal role played by the OSCE in the context of security, confidence-building and conflict resolution in Europe, and its continued relevance. It calls on both the Russian Federation and Ukraine to take into account the findings of the report by the Moscow Mechanism and act accordingly to avoid impunity and ensure accountability for violations of international human rights law, humanitarian law and other international crimes.

*their leadership role during the current crisis and calls on the European Union to".*

**Amendment 16**

**Tabled by Mr Emanuelis ZINGERIS, Mr Marek BOROWSKI, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 15, second sentence, replace the words "It calls on both the Russian Federation and Ukraine" with the following words:*

*"It calls on the Russian Federation".*

**Amendment 17**

**Tabled by Mr Emanuelis ZINGERIS, Mr Marek BOROWSKI, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr**

**Arminas LYDEKA, Ms Aušrinė NORKIENĖ,  
Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, at the end of paragraph 15, insert the following sentence:*

*"It notes and welcomes the cooperation of Ukraine in providing the information for the report and regrets the position of the Russian Federation to ignore the calls of the experts of Moscow Mechanism for co-operation."*

16. Standing in full solidarity with the Ukrainian Parliament, as regards its own work, the Assembly should:
  - 16.1. continue to follow closely the consequences of the Russian Federation's continued aggression against Ukraine;
  - 16.2. consider the organisation of a conference on Ukraine with national parliaments of Council of Europe member States, with a view to discussing the needs of the Ukrainian authorities, promoting awareness and facilitating solutions;
  - 16.3. support the Ukrainian Parliament by:
    - 16.3.1. offering a platform for political consultation, exchange of information and joint actions between the Assembly structures and the Ukrainian delegation;
    - 16.3.2. taking all the necessary measures to ensure that the members of the Ukrainian delegation can take active part in the work of the Assembly;
    - 16.3.3. contributing to its institutional resilience with the provision of information, expertise and good practice;
    - 16.3.4. promoting dialogue between the Ukrainian Parliament and other national parliaments of Council of Europe member States;
  - 16.4. support and contribute to the work of the Council of Europe in relation to the consequences of the Russian Federation's aggression against Ukraine, at political and operational level.
17. The Assembly reiterates its condemnation of the measures taken by the Russian authorities to further curtail freedom of expression and freedom of assembly through the closure of almost all remaining independent news organisations, the intensifying crackdown on civil society and non-intergovernmental organisations, the harsh repression of peaceful protests and severe restrictions on access to social media. The Assembly also reiterates its condemnation of Belarus' involvement in the aggression and deplores the crackdown on human rights and freedoms by the Belarusian authorities.

**Amendment 18**

**Tabled by Mr Emanuelis ZINGERIS, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 16.2, after the words "Ukrainian authorities", insert the following words:*

*"and people, including the civil society and the NGOs".*

**Amendment 33**

(If adopted, amendment 3 falls)

**Tabled by Mr Oleksii GONCHARENKO, Mr John HOWELL, Mr Ian LIDDELL-GRAINGER, Mr Norbert KLEINWÄCHTER, Ms Rita**

**TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Mr Dmytro NATALUKHA**

*In the draft resolution, paragraph 17, replace the last sentence with the following sentences:*

*"The Assembly also reiterates its condemnation of Belarus' involvement in the aggression and recognizes the full responsibility of the illegitimate Lukashenko and his regime in creating conditions leading to the Russian war against Ukraine and allowing the use of the Belarusian territory and its infrastructure by Russia for perpetrating an act of aggression against Ukraine. The Assembly also takes note of the active measures taken by the Belarusian civil society and opposition in exile to impede the aggression and to aid Ukraine."*

**Sub-amendment 1 to amendment 33  
Tabled by the Committee on Political Affairs  
and Democracy**

*In amendment 33, replace the words "creating conditions leading to the Russian war against Ukraine and allowing" with the following words:*

*"creating conditions for allowing"*

**Amendment 3**

*(Falls if amendment 33 is adopted)*

**Tabled by Ms Laima Liucija ANDRIKIENĖ, Mr Uldis BUDRIKIS, Ms Krista BAUMANE, Mr Emanuelis ZINGERIS, Mr Boriss CILEVIČS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Ms Boriāna ĀBERG, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Mr Lukas SAVICKAS**

*In the draft resolution, paragraph 17, last sentence, after the words "Belarus' involvement in the aggression" insert the following words:*

*"; recognizes the full responsibility of an illegitimate Lukashenko and his regime in creating conditions leading to the Russian war against Ukraine and allowing the use of the Belarusian territory and its infrastructure by Russia for perpetrating an act of aggression against Ukraine; takes note of the active measures taken by the Belarusian civil society and opposition in exile to impede the aggression and provide assistance to Ukraine;"*

18. In this context, the Assembly:
- 18.1. resolves to intensify its engagement with Belarusian and Russian civil society, human rights defenders, independent journalists, academia, and democratic forces respecting the values and principles of the Organisation, including the territorial integrity of sovereign member States;

**Amendment 34  
Tabled by Mr Oleksii GONCHARENKO, Mr John HOWELL, Mr Ian LIDDELL-GRAINGER,**

**Ms Rita TAMAŠUNIENĖ, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft resolution, before paragraph 18.1, insert the following paragraph:*

*"recalls in the context of Belarus the United Nations General Assembly Resolution 3314 (XXIX) of 14 December 1974 which defines aggression as follows: "The action of a State in allowing its territory, which it has placed at the disposal of another State, to be used by that other State for perpetrating an act of aggression against a third State";"*

- 18.2. resolves to explore ways to regularly associate representatives of the Belarusian opposition in its activities;
- 18.3. recommends Council of Europe member States to establish visa facilitation schemes for Belarusian and Russian civil society, human rights defenders, independent journalists, academia, and democratic forces respecting the values and principles of the Organisation, including the territorial integrity of sovereign member States.

## B. Draft Recommendation

1. Recalling that the Russian Federation's aggression against Ukraine is a serious violation of international law and a serious breach of the Council of Europe Statute (STE No. 1), the Parliamentary Assembly welcomes the decision of the Committee of Ministers, taken on 16 March 2022, to exclude the Russian Federation from membership in the Council of Europe, in line with Assembly Opinion 300 (2022).
2. The role of the Council of Europe in relation to this crisis, however, does not end with the Russian Federation's exclusion from the Organisation. The Council of Europe should be part of the international community's effort to exert maximum pressure on the Russian Federation to cease the hostilities, withdraw its troops and be held accountable for the crimes and damage it has inflicted throughout this continued aggression.
3. Furthermore, the Council of Europe should continue to give proof of unity and resolve by being in the front line to support Ukraine. To this end, the Assembly calls on the Committee of Ministers to establish, without delay, a package of immediate assistance measures in response to the needs expressed by the Ukrainian authorities, also taking into account the following priorities:

- 3.1. strengthening the resilience and capacity of public institutions to carry out their responsibilities and to enforce the Council of Europe standards, notably in the areas of the rule of law, with specific support to the judiciary and the prosecution authorities as well as in the area of freedom of expression, with the aim of combating Russian propaganda and disinformation;
- 3.2. taking all the necessary practical measures to ensure that Ukraine can continue to be an active member of the Council of Europe and participate in its activities despite the war of aggression;

### **Amendment 35**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMASUNIENÉ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft recommendation, paragraph 3, second sentence, after the words "a package of immediate assistance measures", insert the following words:*

*"including military assistance,".*

### **Amendment 36**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Ms Rita TAMASUNIENÉ, Ms Olena KHOMENKO, Mr Dmytro NATALUKHA**

*In the draft recommendation, paragraph 3, second sentence, replace the words "the Ukrainian authorities" with the words:*

*"President Zelensky".*

- 3.3. supporting investigations into alleged human rights and humanitarian law violations and other international crimes, by strengthening the capacity of Ukrainian authorities, non-governmental organisations, journalists and civil society to document and collect evidence;

**Amendment 40**

**Tabled by Ms Petra BAYR, Ms Zita GURMAI, Ms Ingjerd Schie SCHOU, Mr Reinhold LOPATKA, Mr Momodou Malcolm JALLOW, Ms Laura CASTEL**

*In the draft recommendation, paragraph 3.3, after the word "supporting", insert the following words:*

*"the gathering of evidence and the".*

**Amendment 24**

**Tabled by Mr Ahmet Ünal ÇEVİKÖZ, Ms Thórhildur Sunna ÆVARSDÓTTIR, Ms Selin SAYEK BÖKE, Ms Petra BAYR, Mr Titus CORLĂȚEAN**

*In the draft Recommendation, paragraph 3.3, replace the words "by strengthening the capacity of Ukrainian authorities, non-governmental organisations, journalists and civil society to document and collect evidence;" with the following words:*

*"by strengthening the capacity of the Ukrainian prosecution and law enforcement authorities to document and collect evidence, and by enhancing the capacities of NGOs, journalists and civil society to interact with these authorities;"*

**Amendment 41**

**Tabled by Ms Petra BAYR, Ms Zita GURMAI, Ms Ingjerd Schie SCHOU, Mr Reinhold LOPATKA, Ms Laura CASTEL**

*In the draft recommendation, at the end of paragraph 3.3, add the following words:*

*", in particular on gender-based violence, which requires swift action and specific tools".*

**Sub-amendment 1 to amendment 41**

**Tabled by the Committee on Political Affairs and Democracy**

*In amendment 41, delete the following words:*

*"and specific tools"*

- 3.4. addressing the needs of those who are in a situation of vulnerability, including displaced persons, women, the elderly, persons with disabilities and victims of trauma and children, including separated or unaccompanied children, and potential or actual victims of trafficking;

**Amendment 42**

**Tabled by Ms Petra BAYR, Ms Zita GURMAI, Ms Ingjerd Schie SCHOU, Mr Reinhold LOPATKA, Ms Laura CASTEL**

*In the draft recommendation, paragraph 3.4, after the words "persons with disabilities" insert the following words:*

*", victims of sexual violence,".*

- 3.5. contributing to ensuring freedom of information, freedom of the media and the protection of journalists.

**Amendment 37**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Mr Mark FLETCHER, Ms Olena KHOMENKO**

*In the draft recommendation, after paragraph 3.5, insert the following paragraph:*

*"taking all possible steps to supply Ukraine with the essential military equipment requested by President Zelensky".*

4. In addition, the Assembly invites the Committee of Ministers to consider a package of assistance measures to be implemented in the aftermath of the conflict, to be developed in close consultation with the Ukrainian authorities, in response to the evolution of their needs, and in co-ordination with the Council of Europe's international counterparts.

**Amendment 22**

**Tabled by Ms Lesia VASYLENKO, Ms Yevheniia KRAVCHUK, Ms Larysa BILOZIR, Ms Elena-Simona SPĂTARU, Ms Diana STOICA, Mr Jean-Pierre GRIN, Mr Arminas LYDEKA, Mr Iulian BULAI, Ms Krista BAUMANE, Ms Nicole TRISSE, Ms Yuliia OVCHYNNYKOVA, Mr Claude KERN, Mr Kim VALENTIN, Mr Eerik-Niiles KROSS, Ms Petra STIENEN, Mr Gusty GRAAS, Ms Nerea AHEDO, Ms Mariia MEZENTSEVA-FEDORENKO, Mr Joseph O'REILLY, Mr Franz Leonhard ESSL, Mr Bernard FOURNIER, Mr Jan LACINA, Ms Michaela ŠEBELOVÁ, Ms Andrea EDER-GITSCHTHALER, Ms Inese LĪBIŅA-EGNERE, Ms Karin BROUWERS, Ms Annicka ENGBLOM**

*In the draft recommendation, before paragraph 4, insert the following paragraph:*

*"The Assembly invites the Committee of Ministers to consider the appointment of a Special Representative on the consequences of the aggression of the Russian Federation against Ukraine".*

5. The Assembly reiterates its view that the Council of Europe should continue to support and engage with human rights defenders, democratic forces, independent media and civil society from Belarus and the Russian Federation, two non-member States who are involved in this aggression. This policy would enable the Organisation to be a community of values and would be in line with the importance of engaging with non-governmental organisations and civil society as acknowledged by several Council of Europe ministerial meetings. In this context, the Assembly invites the Committee of Ministers to ensure that:

- 5.1. Belarusian and Russian human rights defenders, democratic forces, independent journalists and civil society, who respect the values and principles of the Organisation, including the territorial integrity of sovereign member States, can be invited to participate in Council of Europe meetings under the same conditions as their counterparts from Council of Europe member States;

**Amendment 2**

**Tabled by Ms Laima Liucija ANDRIKIENĖ, Mr Uldis BUDRIKIS, Mr Emanuelis ZINGERIS, Ms Krista BAUMANE, Mr Boriss CILEVIČS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Ms Boriană ÅBERG, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Mr Lukas SAVICKAS, Mr Iulian BULAI, Ms Nicole TRISSE, Ms Yuliia**

**OVCHYNNYKOVA, Mr Claude KERN, Mr Kim VALENTIN, Ms Larysa BILOZIR**

*In the draft recommendation, after paragraph 5.1, insert the following paragraph:*

*"representatives of Belarusian democratic forces are included in the work of the Council of Europe bodies where the representation of Belarus authorities has been suspended;"*

- 5.2. key Council of Europe documents, publications and web pages are available in Russian;
- 5.3. the Platform to promote the protection of journalism and safety of journalists continues to monitor the situation of freedom of the media and the safety of journalists in Belarus and the Russian Federation;
- 5.4. Belarusian and Russian legal professionals can be informed and trained on Council of Europe standards and instruments, having access to Council of Europe material, courses and training opportunities.

**Amendment 19**

**Tabled by Mr Emanuelis ZINGERIS, Mr Marek BOROWSKI, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft recommendation, paragraph 5.4, before the words "legal professionals", insert the following word:*

*"independent"*

**Amendment 20**

**Tabled by Mr Emanuelis ZINGERIS, Mr Marek BOROWSKI, Ms Boriana ÅBERG, Mr Uldis BUDRIKIS, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Mr Lukas SAVICKAS**

*In the draft recommendation, paragraph 5.4, after the words "legal professionals", insert the following words:*

*"and human rights defenders."*

- 6. The Assembly also invites the Committee of Ministers to assess the feasibility of setting up a dedicated programme to enable Belarusian and Russian human rights defenders, democratic forces, independent journalists and civil society, who respect the values and principles of the Organisation, including the territorial integrity of sovereign member States, to be actively involved in the activities of the Council of Europe.

**Amendment 1**

**Tabled by Ms Laima Liucija ANDRIKIENĖ, Mr Uldis BUDRIKIS, Mr Emanuelis ZINGERIS, Ms Krista BAUMANE, Mr Boriss CILEVIČS, Ms Aušrinė NORKIENĖ, Ms Rita TAMAŠUNIENĖ, Ms Boriana ÅBERG, Mr Eerik-Niiles KROSS, Mr Arminas LYDEKA, Mr Lukas SAVICKAS, Mr Iulian BULAI, Ms Nicole TRISSE, Ms Yuliia OVCHYNNYKOVA, Mr Claude KERN, Mr Kim VALENTIN, Ms Larysa BILOZIR**

*In the draft recommendation, before paragraph 6, insert the following paragraph:*

*"The Assembly invites the Secretary General to grant an office in the premises of the Council of Europe previously occupied by the representative of the Belarusian authorities to the representatives of Belarusian civil society and opposition in exile with the aim of facilitating*

7. The Assembly reiterates its support for the organisation of a 4th Summit of Heads of State and Government of Council of Europe member States, to reaffirm the values of democracy, human rights, and the rule of law and elaborate a new vision for the Organisation, in the context of the European multilateral architecture. The Summit should associate high level representatives of the European Union and address challenges such as:

- 7.1. promoting democratic security also as a precondition of peace and stability;
- 7.2. tackling the root causes of the backsliding of democracy;
- 7.3. revitalising democracy through innovation and greater citizen involvement;
- 7.4. establishing effective early warning mechanisms, to take prompt, decisive and collective action in the face of threats to the rule of law, democratic standards and human rights protection.

8. The Assembly calls on the governments of Council of Europe member States, and the Committee of Ministers as a whole, to mobilise and show their continued trust in the Council of Europe by ensuring that it has the necessary resources to carry out its mandate. The Assembly also encourages stepping up voluntary contributions to ensure that the Council of Europe can provide assistance and support to Ukraine, both immediately and once Russian Federation's war of aggression is over, and strengthen the overall operational capacity of the Organisation.

*the exchange of information and consultations about programs of assistance."*

**Amendment 38**

**Tabled by Lord Simon RUSSELL, Mr John HOWELL, Lord David BLENCATHRA, Mr Ian LIDDELL-GRAINGER, Mr Alex AHRENDTSEN, Ms Rita TAMAŠUNIENĖ, Ms Cherilyn MACKRORY, Mr Mark FLETCHER, Ms Olena KHOMENKO**

*In the draft recommendation, paragraph 7, second sentence, after the words "European Union", insert the following words:*

*"NATO, the United States of America and the United Kingdom".*